

THABO MOFUTSANYANA

PROCESS PLAN

THABO MOFUTSANYANA DISTRICT MUNICIPALITY

01 MAMPOI ROAD; OLD PARLIAMENT BUILDING; PHUTHADITJHABA;9866

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1. Legislative Background

Section 25 of the Municipal Systems Act requires all municipalities to produce a "single, inclusive and strategic plan" or Integrated Development Plan (IDP). The Act specifies that the IDP must do the following: Link, coordinate and integrate plans; Align resources and capacity; Form the policy and budgeting framework for the municipality and with national and provincial development plans.

The guidance is provided to the municipalities for the development of IDPs. It also provides other spheres of government and organs of state with information on how they should inform and support the development and implementation of municipal IDPs. This guide is therefore aimed at all spheres of government and other relevant stakeholders. In addition to responding to a changed policy environment, these guidelines are aimed at reminding all spheres of government of the importance of IDPs to local development.

This guideline responds to Section 37 of the Municipal Systems Act, which allows the Minister to issue guidelines on integrated development plans, which takes into account the requirements of other applicable national legislation; criteria municipalities must take into account when planning, drafting, adopting or reviewing their integrated development plans; and detail on the process for the planning, drafting, adoption and review of integrated development plans.

1.1. The Integrated Development Plan

The concept and practice of Integrated Development Planning (IDP) were introduced in South Africa and were subsequently formalised in both policy (White Paper on Local Government, 1998) and legislation (Municipal Systems Act, 2000). The White Paper on Local Government introduced the IDP as one of the critical tools municipalities could employ to drive the realisation of a 'Developmental Local Government'.

Thus, as required by the Municipal Systems Act, Act 32 of 2000 (MSA), all municipalities have been developing and implementing IDPs with the aim of providing household infrastructure and services; creating liveable and integrated cities, towns, and rural areas; building vibrant and inclusive local economies, and facilitating community empowerment. The first and second generations of IDPs (2001–2006 and 2006–2011) focused on laying a foundation for systematically eradicating service delivery backlogs.

The annual assessment of IDPs conducted during this period noted that national and provincial departments were not actively involved in the process of developing IDPs and as a result IDPs were unable to "link, integrate and coordinate plans" as envisaged by Section 25 of the MSA. Consequently, Cabinet took a decision that IDPs Should become a 'plan of all government in a municipal space', thus encouraging active involvement of other spheres of government and other development agents in the development and implementation of IDPs. This approach would have enabled municipalities to aggressively respond to socio-economic challenges and address spatial disparities of development.

1.2. Adoption of the Municipal Process Plan

In terms of Section 28 of the Local Government: Municipal Systems Act, 32 of 2000:

- (1) each municipality Council, within a prescribed period after the start of its elected term, must adopt a process set out in writing to guide the planning, drafting, adoption and review of its integrated development plan;
- (2) the municipality must through appropriate mechanisms, processes and procedures established in terms of Chapter 4, consult the local community before adopting the process;
- (3) a municipality must give notice to the local community of particulars of the process it intends to follow.

1.3. Process to be followed

In terms of Section 29 (1) of the Local Government: Municipal Systems Act, 32 of 2000, the process to be followed by a municipality to draft its IDP, including its consideration and adoption of the draft plan, must: -

- (a) be in accordance with a predetermined programme specifying timeframes for the different steps;
- (b) through appropriate mechanisms, processes and procedures established in terms of Chapter 4, allow for: -
 - (i) the local community to be consulted on its development needs and priorities;

- (ii) the local community to participate in the drafting of the IDP; and
- (iii) organs of state, including traditional authorities, and other role players to be identified and consulted on the drafting of the IDP;
- (c) provide for the identification of all plans and planning requirements binding on the municipality in terms of national and provincial legislation; and
- (d) Be consistent with ant other matters that may be prescribed by regulation

1.4. Management of the drafting process

In terms of Section 30 of the Local Government: Municipal Systems Act, 32 of 2000, the Executive Mayor must, in accordance with section 29: -

- (a) manage the drafting of the municipality's IDP;
- (b) assign responsibilities in this regard to the Municipal Manager; and
- (c) submit the draft plan to the Municipal Council for adoption by the Council.

2. Sector Plans and Binding Plans to be Included in IDPs

Various Local Government legislation and regulations provide, among others, for the key sector plans that must be developed, approved implemented by municipalities. Table A below reflects some of the key sector plans that are required.

2.1. Key Sector Plans

Table A: Compulsory sector plans to be included in IDPs

NO	SECTOR PLANS	
1	Spatial Development Framework	
2	Financial Plan / (Procurement Plan)	
3	Disaster Management Framework	
4	Integrated Transport Plan	
5	Environmental Management Plan	
6	Water Services Development Plan	
7	(Integrated) Waste Management Plan	
8	Public Participation Strategy/Plan (Stakeholder Engagement Strategy/Plan)	
9	Communication Strategy/Plan	
10	Workplace Skills Development Plan	

11	Employment Equity Plan
12	Human Resources Plan
13	Human Resource Development Strategy
14	Performance Management Framework and Policy
15	Recruitment and Selection Strategy
16	Succession Plan / Staff Regulations
17	Occupational Health And Safety Plan
18	Anticorruption and Antifraud Strategy
19	LED Strategy
20	Delegations Framework / Delegation of Powers

The legislation requires that if a municipality that has not yet developed its municipal specific sector plans or strategies, it may adopt the relevant District plan or strategy through a Municipal Council's Resolution.

2.2. Other Plans and Issues to be considered

In terms of Section 153 of the Constitution of the Republic of South Africa, 1996 municipalities must participate in national and provincial development programmes. Moreover, section 25 (1) (a) of the MSA states that an IDP adopted by the Municipality must be compatible with national and provincial development plans and planning requirements binding on the municipality. Thus, the following plans and issues must also be considered when drafting the municipal IDP:

- The National Development Plan
- New Growth Path
- National Spatial Development Perspective
- Medium Term Strategic Framework
- Provincial Strategic Framework
- Provincial Growth and Development Plan
- Mandate of Local Government
- Millennium Development Goals
- National and Provincial Service Delivery targets
- Municipal Turn Around Strategies
- Comments and inputs emanating from IDP processes
- Comments emanating from IDP engagement sessions
- Consideration of outcomes and inputs emanating from stakeholder engagements
- Amendments due to changing circumstances
- Need for general improvements of current processes and systems.

- Resource re-allocation and prioritization
- Organizational development and its intricacies
- Alignment with National and Provincial frameworks and plans
- Review of the previous years' plans and lessons learnt
- Reviewed sector plans;
- Council's strategic planning sessions
- National Key Performance Indicators
- Credible IDP Framework

Table B below summarises some other matters that must be considered during the reviewal of the IDPs:

Table B: Framework Guide for credible IDPs

Focus Area	Delivery Focus Area	Performance Definition
1. Service Delivery	Sanitation	What is the plan, in collaboration with the DM, to achieve the
		national targets on sanitation and needs of the area?
	Water	What is the plan, in collaboration with the DM, to achieve the
		national targets on water provision and management needs
		of the area?
	Electricity	What is the plan, in collaboration with ESKOM, to achieve
		the national targets on electricity provision and needs of the
		area?
	Municipal Roads	What plans are in place to address access roads as well as
		existing roads maintenance?
	Infrastructure plans	Other bulk infrastructure plans for this year.
	EPWP	Projects to be undertaken this financial year and number of
		job opportunities to be created.
2. Institutional	Human Resource Strategy	What is your Human Resource Management Strategy?
Arrangements		Organogram, number of posts vacant, when do you expect
		to fill them, any gaps etc.
	Skills Development Plan	Skills development and attraction strategy to address the
		delivery needs experienced by the municipality.
	Performance Management	How is the system aligned to the IDP delivery targets, plans
	System	to monitor the implementation of the SDBIP.
		Is performance management implemented with respect to all
		relevant officials?

	Operations and Maintenance	What is the plan of maintaining existing infrastructure (i.e.
		buildings)
3. Local Economic	Alignment (NSDP; PGDS)	What is your LED plan, elements of alignment to the NSDP,
Development		PGDS, ASGI-SA projects (where relevant)?
	DM/LM interface	What contribution do we make to the Provincial and National
		growth and/or vice versa?
		Local LED contribution to the District economic growth.
	Special groups	Does the LED and the empowerment plans empower the
		local economy with women, youth and the disabled to
		participate in the economy?
4. Financial	Submission of FS	Are the financial statements timeously (two months after end
Management and		of financial year) submitted to the Office of the Auditor-
Corporate Governance		General?
(Compliance with MFMA	Funding Plan	To ensure the municipality's ability to meet its financial
and MSA)		commitments and obligations to provide sustainable basic
		services.
	Audits	Have the observations of the AG been acted upon in terms
		of corrective governance procedures and approaches on:
		a) the financial audit
		b) the performance audit
	Financial Plan	Is there a financial plan that includes a budget projection for
	(MSA s 26h)	at least three years?
	Budget	Does the compilation and management of the budget comply
		with the provisions of the MFMA: sections 16 – 26?
		Are there measurable performance objectives for each vote
		in the budget, taking into account the IDP?
	Duties of office bearers re	Has the Executive Mayor performed his or her budget duties:
	budget	coordinated the processes, tabled a schedule 10 months
	(Mayor: MFMA, sections 21-	before start of financial year and consulted with relevant
	23 and 52 and 54)	stakeholders?
	(Municipal Manager,	Has the MM undertaken his or her reporting and
	sections 68-72)	administrative duties re the Act?
		Is the budget timetable adhered to (July to June)?
	Service Delivery and Budget	The SDBIP is a tool approved by the Mayor to manage,
	Implementation Plan	implement and continuously monitor delivery of services,
	(SDBIP)	spending of budget allocations, performance of senior
	(MFMA: Section 53)	management and achievement of the strategic objectives set

		by the Council. Is this plan operative?
	SDBIP: Political and	Has a Section 53 document been adopted by Council and
	executive accountabilities	are systems in place for effective strategic management?
	Division of Revenue	Municipalities need to demonstrate financial planning aligned
	DORA	to DORA (ES; MIG; Transfers for capacity-building) and have
	Equitable Share: Schedules	plans to both manage revenue shortfalls and enhance
	2 and 3	revenue collection.
	MIG (infrastructure transfers)	
	Schedule 4B	
	Capacity building Section 14	
	Revenue Management	Check that the accounting officer is taking all reasonable
	MFMA: s 61; MSA: s 95)	steps to comply with legal requirements.
	Project Consolidate	Is the role of CDW's articulated and incorporated into the
	interventions	IDP?
		Check budget for skills and capacity development projects.
	Community participation –	Has the draft budget been made public and a meeting held
	budget	with the community to ascertain development priorities? Are
	(MFMA Section 22 – 23)	these priorities incorporated into the IDP?
	Anti-corruption	Does the IDP convey a discernible commitment to clean and
		accountable governance and evidence of investigative action
		in cases of malpractice?
5. Governance	Public Participation	Check compliance with MSA:
		Have appropriate mechanisms, processes and procedures
		been put in place to enable the community to participate in
		the affairs of the municipality?
		E.g. Public meetings, availability of IDP to community;
		involvement of community in development, implementation
		and review of the municipality's performance management
		system;
		Were community involved in setting of appropriate key
		performance indicators and targets for the municipality?
		Are these initiatives reflected in the IDP?
	Code of Conduct for	Have all staff and members signed the Code of Conduct?
	Councillors and municipal	Are the provisions of these sections adhered to re general
	staff members	conduct, duties disclosures?
	(Sections 1 and 2, MSA)	Does the community have access to the Codes of Conduct?

	Communication	Is the municipality complying with MSA (S21) directives
		regarding communication to the local community?
		E.g. Official website should be established (if affordable; if
		not via an intergovernmental arrangement);
		Website or public place must contain documents to be made
		public in terms of the MPFMA and MSA.
		Are there indications of a positive interface between council,
		ward committee and community?
		Does the IDP demonstrate a commitment to communication?
6. Intergovernmental	Cooperative governance	MSA S3 defines how local government must develop
relations		cooperative approaches to governing, resource share and
		solve disputes and problems within context of IGR. Are these
		principles discernible in the IDP?
	Establishment of IGR	The IGRF Act requires that there are provincial and district
	Forums:	intergovernmental forum to promote and facilitate IGR
	Provincial – Premier's Forum	between a) provinces and local government, and b) district
	Interprovincial forums;	and local municipalities.
	Local: District forums;	Is the IDP benefiting from intergovernmental dialogue?
	Inter-municipality forums	
	Role of IGR Forums to	The forum must meet at least once a year with service
	promote	providers and other role players concerned with development
	service delivery	in the district, to coordinate effective provision of services
		and planning in the district.
		Does the IDP reflect engagement with forums?
	Reporting and sector	The Premier of a province must report to PCC on the
	involvement in planning	implementation of national policy and legislation within the
		province.
		The role of sectors in local delivery must be clearly
		articulated.
		Is the IDP aligned to these obligations?
	Assignment of Powers and	Do appropriate intergovernmental agreements facilitate
	functions	effective management of assignments within the
		municipality?
7. Spatial Development	Sustainable Human	Check that municipalities are familiar with Housing Dept.
Framework	Settlements	policy on SHS and implications of new accreditation
		framework.
		Municipalities need to be working inter-governmentally to

	sustain joint planning in land access, economic and labour
	profiling, infrastructure delivery and provision of services.
National Spatial	The updated NSDP is being communicated to provinces and
Development Perspective	municipalities between February and April. Ensure principles
(NSDP)	are understood and there are management plans to ensure
	these are incorporated into joint planning initiatives aligned to
	the NSDP economic and social profile for that province /
	region.
Provincial Growth and	New Guidelines are available for provinces and
Development Strategy	municipalities to structure their planning aligned to regional
(PGDS)	profiles and in spirit of economic and resource cooperation.
Economic profile	Has the NSDP overview been extrapolated and integrated
	into local economic development initiatives based on local
	and regional economic realities?
Geographic profile	Are studies undertaken to understand environmental and
	geographic characteristics of the region and the implications
	for economic spatial choices?
Demographic profile Have the demographics of the region in terms of ho	
	size, poverty statistics, migration, labour preferences, birth
	and death rates been factored into the spatial strategy of the
	municipality?

3. Time Schedule of Key Deadlines

The National Treasury Department provides guidance in terms of the key deadlines and activities for the IDP- Budget process applicable to municipalities as per the Municipal Systems Act of 2000 and the Municipal Finance Management Act of 2003 as reflected in table C below:

Table C: Time Schedule key deadlines and activities.

Executive I	recutive Mayor to Table in Council 10 Months Prior to Start of Budget Year			
Month	Executive Mayor and Council / Entity Board	Administration - Municipality and Entity		
July	Executive Mayor begins planning for next three-year budget in accordance with co-	Accounting officers and senior officials of municipality and entities begin planning for		
	ordination role of budget process	next three-year budget		
	MFMA s 53	MFMA s 68, 77		
	Planning includes review of the previous year's budget process and completion of the	Accounting officers and senior officials of municipality and entities review options and		
	Budget Evaluation Checklist	contracts for service delivery		
		MSA s 76-81		
July 28	Submit consolidated report for period ending 30 June on compliance with the prescribed	Submission of consolidated reports for period ending 30 June		
	minimum competency levels to Council, Provincial Treasury and National Treasury	To the Budget and Treasury office		
	Print and distribute final approved budget SDBIP and IDP			
August	Executive Mayor tables in Council a time schedule outlining key deadlines for: preparing			
	tabling and approving the budget; reviewing the IDP as per Section 34 of MSA and budget			
	related policies and consultation process at least 10 months before the start of the budge			
	year.			
	MFMAs 21,22, 23;			
	MSA s 34, Chapter 4 as amended			
	Executive Mayor establishes committees and consultation forums for the budget process			

September	Council through the IDP review process determines strategic objectives for service delivery	Budget offices of municipality and entities determine revenue projections and proposed
	and development for next three-year budgets including review of provincial and national	rate and service charges and drafts initial allocations to functions and departments for
	government sector and strategic plans	the next financial year after taking into account strategic objectives
		Engages with Provincial and National sector departments on sector specific
		programmes for alignment with municipalities plans (schools, libraries, clinics, water,
		electricity, roads, etc.)
October		Accounting officer does initial review of national policies and budget plans and potential
		price increases of bulk resources with function and department officials
		MFMA s 35, 36, 42; MTBPS
November		Accounting officer reviews and drafts initial changes to IDP
		MSA s 34
December	Council finalises tariff (rates and service charges) policies for next financial year	Accounting officer and senior officials consolidate and prepare proposed budget and
	MSA s 74, 75	plans for next financial year considering previous year's performance as per audited
		financial statements
January	Entity board of directors must approve and submit proposed budget and plans for next	Accounting officer reviews proposed national and provincial allocations to municipality
	three-year budgets to parent municipality at least 150 days before the start of the budget	for incorporation into the draft budget for tabling. (Proposed national and provincial
	year	allocations for three years must be available by 20 January)
	MFMA s 87(1)	MFMA s 36
February	Council considers municipal entity proposed budget and service delivery plan and accepts	Accounting officer finalises and submits to Mayor proposed budgets and plans for next
	or makes recommendations to the entity	three-year budgets considering the recent mid-year review and any corrective measures
	MFMA s 87(2)	proposed as part of the oversight report for the previous years audited financial
		statements and annual report
		Accounting officer to notify relevant municipalities of projected allocations for next three
		budget years 120 days prior to start of budget year

		MFMA s 37(2)
March	Entity board of directors considers recommendations of parent municipality and submit	Accounting officer publishes tabled budget, plans, and proposed revisions to IDP, invites
	revised budget by 22nd of month	local community comment and submits to NT, PT and others as prescribed
	MFMA s 87(2)	MFMA s 22 & 37; MSA Chapter 4 as amended
		Accounting officer reviews any changes in prices for bulk resources as communicated
	Executive Mayor tables municipality budget, budgets of entities, resolutions, plans, and	by 15 March
	proposed revisions to IDP at least 90 days before start of budget year	MFMA s 42
	MFMA s 16, 22, 23, 87; MSA s 34	
April	Consultation with national and provincial treasuries and finalise sector plans for water,	Accounting officer assists the Executive Mayor in revising budget documentation in
	sanitation, electricity etc.	accordance with consultative processes and considering the results from the third
	MFMA s 21	quarterly review of the current year
May	Public hearings on the budget, and council debate. Council consider views of the local	Accounting officer assists the Executive Mayor in preparing the final budget
	community, NT, PT, other provincial and national organs of state and municipalities. Mayor	documentation for consideration for approval at least 30 days before the start of the
	to be provided with an opportunity to respond to submissions during consultation and table	budget year considering consultative processes and any other new information of a
	amendments for council consideration. Council to consider approval of budget and plans at	material nature
	least 30 days before start of budget year.	
	MFMA s 23, 24; MSA Chapter 4 as amended	
	Entity board of directors to approve the budget of the entity not later than 30 days before	
	the start of the financial year, taking into account any hearings or recommendations of the	
	council of the parent municipality	

Council must approve annual budget by resolution, setting taxes and tariffs, approving changes to IDP and budget related policies, approving measurable performance objectives for revenue by source and expenditure by vote before start of budget year MFMA s 16, 24, 26, 53 Mayor must approve SDBIP within 28 days after approval of the budget and ensure that annual performance contracts are concluded in accordance with s 57(2) of the MSA. Mayor to ensure that the annual performance agreements are linked to the measurable performance objectives approved with the budget and SDBIP. The mayor submits the approved SDBIP and performance agreements to council, MEC for local government and makes public within 14 days after approval. MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations. MFMA s 59, 79, 82; MSA s 59-65		MFMA s 87	
for revenue by source and expenditure by vote before start of budget year MFMA s 16, 24, 26, 53 Mayor must approve SDBIP within 28 days after approval of the budget and ensure that annual performance contracts are concluded in accordance with s 57(2) of the MSA. Mayor to ensure that the annual performance agreements are linked to the measurable performance objectives approved with the budget and SDBIP. The mayor submits the approved SDBIP and performance agreements to council, MEC for local government and makes public within 14 days after approval. MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations.	June	Council must approve annual budget by resolution, setting taxes and tariffs, approving	Accounting officer submits to the Executive Mayor no later than 14 days after approve
MFMA s 16, 24, 26, 53 MFMA s 69; MSA s 57 Mayor must approve SDBIP within 28 days after approval of the budget and ensure that annual performance contracts are concluded in accordance with s 57(2) of the MSA. Mayor to ensure that the annual performance agreements are linked to the measurable performance objectives approved with the budget and SDBIP. The mayor submits the approved SDBIP and performance agreements to council, MEC for local government and makes public within 14 days after approval. MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations.		changes to IDP and budget related policies, approving measurable performance objectives	of the budget a draft of the SDBIP and annual performance agreements required by
Mayor must approve SDBIP within 28 days after approval of the budget and ensure that annual performance contracts are concluded in accordance with s 57(2) of the MSA. Mayor to ensure that the annual performance agreements are linked to the measurable performance objectives approved with the budget and SDBIP. The mayor submits the approved SDBIP and performance agreements to council, MEC for local government and makes public within 14 days after approval. MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations.		for revenue by source and expenditure by vote before start of budget year	57(1) (b) of the MSA.
annual performance contracts are concluded in accordance with s 57(2) of the MSA. Mayor to ensure that the annual performance agreements are linked to the measurable performance objectives approved with the budget and SDBIP. The mayor submits the approved SDBIP and performance agreements to council, MEC for local government and makes public within 14 days after approval. MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations.		MFMA s 16, 24, 26, 53	MFMA s 69; MSA s 57
to ensure that the annual performance agreements are linked to the measurable performance objectives approved with the budget and SDBIP. The mayor submits the approved SDBIP and performance agreements to council, MEC for local government and makes public within 14 days after approval. MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations.		Mayor must approve SDBIP within 28 days after approval of the budget and ensure that	Accounting officers of municipality and entities publishes adopted budget and plans
performance objectives approved with the budget and SDBIP. The mayor submits the approved SDBIP and performance agreements to council, MEC for local government and makes public within 14 days after approval. MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations.		annual performance contracts are concluded in accordance with s 57(2) of the MSA. Mayor	MFMA s 75, 87
approved SDBIP and performance agreements to council, MEC for local government and makes public within 14 days after approval. MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations.		to ensure that the annual performance agreements are linked to the measurable	
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MFMA s 53; MSA s 38-45, 57(2) Council must finalise a system of delegations.		approved SDBIP and performance agreements to council, MEC for local government and	
Council must finalise a system of delegations.		makes public within 14 days after approval.	
		MFMA s 53; MSA s 38-45, 57(2)	
MFMA s 59, 79, 82; MSA s 59-65		Council must finalise a system of delegations.	
		MFMA s 59, 79, 82; MSA s 59-65	
	Abbreviation	ons: IDP - Integrated Development Plan; MFMA - Local Government: Municipal Finance Manage	ement Act, No. 56 of 2003; MSA - Local Government: Municipal Systems Act, No.

2000, as amended; MTBPS - National Treasury annual publication, Medium Term Budget and Policy Statement; NT - National Treasury; PT - Provincial Treasuries; SDBIP - Service Delivery and

Budget Implementation Plan

4. The 2025/26 IDP Compilation Process

4.1. Compilation Phases

The compilation of the 2025/2026 IDP in the municipality will comprise of the following phases: preparation, analysis, strategies, projects, integration and approval phase

4.2. Submission of Approved IDP to MEC for Department of Cooperative Governance and Traditional Affairs

Section 32 (1) of the MSA states that: -

- (a) The Municipal Manager of a municipality must submit a copy of the Integrated Development Plan as adopted by the council of the municipality and any subsequent amendment to the plan, to the MEC for local government in the province within 10 days of the adoption or amendment of the plan.
- (b) The copy of the IDP to be submitted must be accompanied by: -
 - (i) a summary of the process in terms of Section 29 (1);
 - (ii) a statement that the process has been complied with, together with any explanations that may be necessary to amplify the statement;

4.3. Drafting and Adoption of Municipal Budget

The drafting of the municipal budget is regulated in terms of the Local Government: Municipal Finance Management Act of 2003 (MFMA). Section 21(1) of the MFMA which states that the Mayor of a municipality must:

- (a) Co-ordinate the processes for preparing the annual budget and for reviewing the municipality's integrated development plan and budget-related policies to ensure that the tabled budget and any revisions of the integrated development plan and budget-related policies are mutually consistent and credible.
- (b) At least 10 months before the start of the budget year, table in the municipal council a time schedule outlining key deadlines for:-
 - (i) the preparation, tabling and approval of the annual budget;
 - (ii) the annual review of:-
 - (aa) the IDP in terms of section 34 of the Municipal Systems Act; and
 - (bb) the budget related policies;
 - (iii) the tabling and adoption of any amendments to the IDP and the budget-related policies; and
 - (iv) any consultative process forming part of the processes referred to in (i), (ii) and (iii) above.

In order for the municipal council to adopt the budget of the municipality, the mayor of the municipality must table the annual budget at a council meeting at least 90 days before the start of the budget year in terms of Section 16 (2) of the MFMA, which annual budget must be approved by the Council, in terms of Section 16 (1) of the same Act, before the start of that financial year.

4.4. Implementation Management & Monitoring

Chapter 6 of the MSA requires municipalities to develop and implement performance management systems. A municipality's performance management system entails a framework that describes and represents how the municipality's cycle and processes of performance planning, monitoring, measurement, review, reporting and improvement will be conducted, organised and managed, including determining the roles of the different role-players. A performance management system must be adopted before or at the same time as the commencement by the municipality of the process of setting key performance indicators and targets in accordance with its integrated development plan. The system further provides the municipality with a mechanism of early warning for underperformance and promotes accountability and good corporate governance.

In order to implement the identified performance objectives and targets through the budget, S53 of the MFMA requires that the Executive Mayor approves the municipality's Service Delivery and Budget Implementation Plan (SDBIP) within 28 days after the approval of the budget. The implementation of the SDBIP must be linked to the performance agreement that must be concluded in terms of the Municipal Manager and managers reporting to him, in terms of S57 of the MSA. to continually review municipal performance,

In terms of the Local Government: Municipal Planning and Performance Management Regulations of 2001 a municipality must, after consultation with the local community, develop and implement mechanisms, systems and processes for the monitoring, measurement and review of performance in respect *of* the key performance indicators and performance targets set by it. The mechanisms, systems and processes for monitoring and must:

- provide for reporting to the municipal council at least twice a year.
- be designed in a manner that enables the municipality to detect early indications of under-performance; and
- provide for corrective measures where under-performance has been identified.

A municipality must develop and implement mechanisms, systems and processes for auditing the results of performance measurements as part of its internal auditing processes. To fully execute the function of auditing performance, S14 (2) (a) of the Regulations require that a municipality must annually appoint and budget for a performance audit committee.

4.5. Programmes and Time Frames

Below is a table: **TMDM Process Plan**

MONTH	ACTIVITY	RESPONSIBLE	DELIVEREBLES	PHASES
Aug 2024	Tabling of the process plan to Council	Executive Mayor & Speaker	Tabling of the final process plan to Council. Sec 21, 22 & 23 MFMA, Sec 34 of MSA	PLANNING AND TABLING
Aug 2024	IDP & BAUDGET Steering Committee meeting	Municipal Manager, Senior Management, IDP & PMS Manager and Budget office	Internal Consultation: Presentation of KPA's IDP and Budget Process Plan. Distribution of Budget input forms for operational budget.	
Aug 2024	Advertise budget and IDP time schedule in terms of budget consultation policy	IDP and Budget Officials	Placement of a Budget and IDP time schedule on the local Newspaper or Municipal website	
Aug 2024	Compile and submit Municipal Audit File and Annual Finance	Accounting Officer	Compile and submit Municipal audit file and Annual Financial Statements to Auditor-General for Auditing	STRATEGY
Sep 2024	Implement Budget and IDP time schedule of key deadline	IDP & Budget and Treasury office	Commence with the implementation of Budget and IDP Timeline	AND
				71110
Oct 2024	Submit monthly report on the Budget to the Executive Mayor, Provincial Treasury and National Treasury	Budget and Treasury office	Submit monthly report on the budget to the Executive Mayor, Prolvincial Treasury and National Treasury in terms of section 71 and section 66 of the MFMA	PLANNING
Oct 2024	Table in council quarterly consolidated report for the period ending 30 September	Budget and Treasury office	Table in council quarterly consolidated report for the period ending 30 September and submit report to Provincial Treasury and the Auditor General	
Oct 2024	Submit quarterly (section 52) report for the period ending September on the implementation of the budget and the state of affairs of the municipality to council	Budget and Treasury office	Submit Quarterly (Section 52) report for the period ending September on the implementation of the Budget and the state of affairs of the Municipality to Council	

Nov 2024	Place Quarterly (Section 52) report on the Budget implementation on the website	Budget and Treasury office	Place Quarterly (Section 52) report on the Budget implementation on the website	
Nov 2024	Submit monthly report on the Budget to the Executive Mayor, Provincial Treasury and National Treasury	Budget and Treasury office	Submit monthly report on the budget to the Executive Mayor, Provincial Treasury and National Treasury in terms of section 71 and section 66 of the MFMA	
Dec 2024	Submit monthly report on the Budget to the Executive Mayor, Provincial Treasury and National Treasury	Budget and Treasury office	Submit monthly report on the budget to the Executive Mayor, Provincial Treasury and National Treasury in terms of section 71 and section 66 of the MFMA	
		5 1		
Jan 2025	Submit monthly report on the Budget to the Executive Mayor, Provincial Treasury and National Treasury	Budget and Treasury office	Submit monthly report on the Budget to the Executive Mayor, Provincial Treasury and National Treasury in terms of section 71 and section 66 of the MFMA	
Jan 2025	Where necessary consider tabling and approval of an adjustment budget	Council, Executive Mayor and Municipal Manager	Hearing and tabling of the 2024/2025 budget review to the Council and Public. Tabling 2024/2025 projects and budget. The first 2024/2025, 2025/2026 and 2026/2027 draft MTREF to the council	
Jan 2025	Table in Council mid-year financial report for the period ending December	Budget and Treasury office	Table in Council mid-year financial report for the period ending December	
Jan 2025	Submit quarterly (section 52) report for the period ending September on the implementation of the budget and the state of affairs of the municipality to council	Budget and Treasury office	Submit quarterly (section 52) report for the period ending September on the implementation of the budget and the state of affairs of the municipality to council	
Feb 2025	Place Quarterly (Section 52) report on the budget implementation on the website	Budget and Treasury office	Place Quarterly (Section 52) report on the budget implementation on the website	
Feb 2025	Submit monthly report on the budget to the Executive Mayor, Provincial Treasury and National Treasury	Budget and Treasury office	Submit monthly report on the budget to the Executive Mayor, Provincial Treasury and National Treasury in terms of section 71 and section 66 of the MFMA	

			councillors	
Apr 2025	Submit quarterly (section 52) report for the period ending September on the implementation of the budget and the state of affairs of the municipality to council	Budget and Treasury office	Submit quarterly (section 52) report for period ending 31st March on implementation of the budget and financial state of affairs of the municipality to council	
May 2025	Place Quarterly (Section 52) report on the budget implementation on the website	Budget and Treasury office	Place Quarterly (Section 52) report on the budget implementation on the website	
May 2025	Submit monthly report on the budget to the Executive Mayor, Provincial Treasury and National Treasury	Budget and Treasury office	Submit monthly report on the budget to the Executive Mayor, Provincial Treasury and National Treasury in terms of section 71 and section 66 of the MFMA	
May 2025	Print and distribute all the budget documents prior to the meeting to which budget is approved	Budget and Treasury office	Print and distribute all budget documents prior to meeting at which budget is approved	
May 2025	Consider approval of the annual IDP & budget	Executive Mayor, MAYCO & Municipal Manager, Senior Management, IDP & PMS, and Budget office, Stakeholders & Community	Consider approval of the 2024/2025, 2025/2026 and 2026/2027 MTREF budget	
Jun 2025	Submit monthly report on the budget to the Executive Mayor, Provincial Treasury and National Treasury	Budget and Treasury office	Submit monthly report on the Budget to the Executive Mayor, Provincial Treasury and National Treasury	
Jun 2025	Approve annual IDP & budget by Council resolution	Executive Mayor, MAYCO & Municipal Manager, Senior Management, IDP & PMS, and Budget office, Stakeholders & Community	Approve annual Budget by Council and get a resolution	
Jun 2025	Submit approved Budget to Provincial and National Treasury	Budget and Treasury office	Submit approved Budget to Provincial Treasury and National Treasury	APPROVAL
Jun 2025	Publicise the 2023/2024 Approved IDP & Budget on the Municipal Website and local Newspaper	IDP, Budget and Treasury office	Publicise the approved IDP & Budget documents in terms of the MFMA SEC 22 (a) and (b)	

4.6. Schedule of Meetings

Table below provides a schedule of key dates for the various Local Municipalities, Sector Departments and TMDM:

Activity	MAP	Nketoana	Mantsopa	Dihlabeng	Phumelela	Setsoto	TMDM	Timeframe/	Purpose
	Dates	Dates	Dates	Dates	Dates	Dates	Dates	Milestone	
IDP and Budget								1 ST Quarter	Discuss service delivery status
Representative									quo
Forum									
								2 nd Quarter	Discuss priorities, objectives and project proposals
								3 rd Quarter	Discuss strategies and draft projects
								4 th Quarter	Consolidate final projects
									Stakeholders to present implementation progress reports of their projects/programmes in all meetings

Dates to be Confirmed after Local Municipalities Council sittings

4.7. Process for Amending an Adopted IDP

In terms of Municipal Planning and Performance Management Regulations of 2001, Gazette No. R.796, S3 only a member or committee of a municipal Council may introduce a proposal for amending the municipality's integrated development plan in the Council. Any proposal for amending a municipality's Integrated Development Plan must be aligned with the framework adopted in terms of S27 of the MSA.

In terms of the regulations, no amendment to a municipality's IDP may be adopted by the municipal Council unless:

- ✓ all the members of the Council have been given reasonable notice.
- ✓ the proposed amendment has been published for public comment for a period of at least 21 days in a manner
 that allows the public an opportunity to make representations regarding the proposed amendment.
- the municipality, if it is a district municipality, has consult all the local municipalities in the district municipality on the proposed amendment and has taken all comments submitted to it by the local municipalities in that area into account before it takes a final decision on the proposed amendment.
- the municipality, if it is a local municipality, has consulted the district municipality in whose area it falls on the proposed amendment, and has taken all comments submitted to it by the district municipality into account before it takes a final decision on the proposed

5. Mechanisms and Procedures for Public Participation

One of the main features about IDP and Budget Processes is the involvement of community and stakeholder organizations in the process. This ensures that the IDP addresses the real issues that are being experienced by the citizens. Both the Constitution of the Republic of South Africa, 1996 and the Municipal Systems Act of 2000 stipulate that one of the objectives of municipalities is "To encourage the involvement of communities and community organizations in the matters of local government". The White Paper on Local Government also put emphasis on public participation. Through the Municipal Systems Act, participation in the decision-making processes of the municipality, participation of communities is determined to be a right. The IDP is, therefore, also emphasized as a special field of public participation.

Before the approval of the IDP, the municipality must give an opportunity to the public to comment on the draft. The municipality is required to publish the draft IDP for public comments for at least 21 days. This period provides an opportunity for the municipality to engage key Stakeholders including sector departments, traditional leaders and the business sector to solicit inputs on the draft IDP together with the draft budget. Municipalities are expected to consider all comments and inputs received and to revise the IDP where necessary. It is therefore evident that public participation should be promoted in order to achieve, *inter alia*, the following objectives:

- Consult with the community on their developmental challenges
- Form basis for people-centred governance and bottom-up planning process
- Improve the relationship between council and the communities and thereby improve political accountability and transparency

- Empower communities through information dissemination/assimilation
- Establish the community feedback programme, which allows local leaders the opportunity to interact with communities on issues of service delivery.
- Provide communities with a platform to influence the developmental trajectory of municipalities and government in general
- Provides the municipality with a project/programme evaluation and implementation monitoring feedback mechanism

6. Participation Mechanism

Provisions of MSA Chapter 4 Section 17 provide for mechanisms for participation:

- IDP Rep Forum to verify and add data;
- District Municipality's Rep Forum to ensure that local priorities are adequately reflected on the District's IDP;
- Use Councillors to call meetings to keep communities informed on IDP progress (including Ward Committees and CDWs);
- · Publish annual reports on municipal progress;
- Advertise on local newspapers and community radios on the progress;
- Develop pamphlets and booklets on IDP where necessary;
- Making the IDP document available to all local municipalities and public libraries; and
- Making use of municipal notice boards; municipal website and municipal newsletter.

7. Appropriate Language Use

English will be used as a medium language; however, in community meetings languages that are spoken in that community will also be used.

8. Appropriate Venues and Transport

- Officials will be responsible for arranging venues and transport for all wards;
- Transport will be arranged for Traditional Leaders, Designated Groups and Ward Committees;
- TMDM will be responsible for the costs of these meetings
- TMDM will prepare a budget outline for IDP & Budget meetings
- Refreshments will be provided at the discretion of the Municipal Manager.

9. Involvement of Traditional Leadership

Section 81 of the Local Government: Municipal Structures Act states that traditional authorities may participate in council matters through their leaders and those traditional leaders must be allowed to attend and participate in any meeting of the council". The act further stipulates that the Council should give traditional authorities a chance to express their views if the matter in question directly affects the area of a traditional authority. It is therefore of vital importance that they continue to contribute in enhancing community participation in council matters and in government at large.

10. Involvement of Ward Committees and CDWs

Ward committees are key in this process as espoused both in the Municipal Structures Act and the MSA. Ward committees represent the development aspirations and needs of the wards they represent and form an information assimilation/dissemination mechanism between a municipal council and the community. The ward committees are key in the development, implementation, monitoring and evaluation of municipal performance on service delivery as espoused in the municipal IDPs.

Ward committees as one formal element of public representation in government affairs, in terms of the Structures Act of 1998, should be established in each ward. This will deepen the involvement of local communities in local governance processes such as Integrated Development Planning (IDP), the budget, performance management and service delivery. This applies in respect of implementation, monitoring and evaluation as well as planning. Thus, ward committee members and ward councillors should play a key role in mobilising the communities as well as in the identification of the developmental matters concerning the wards they are representing in the municipalities.

11. Framework/Process Plan

Legislation requires of District Municipalities to prepare and adopt a Framework Plan which indicates how the District and Local Municipalities will align their IDPs. The Framework Plan provides the linkages and binding relationships to be established between the District and Local Municipalities in the region and in doing so, proper consultation, co-ordination and alignment of the IDP process within the District and the various Local Municipalities can be maintained.

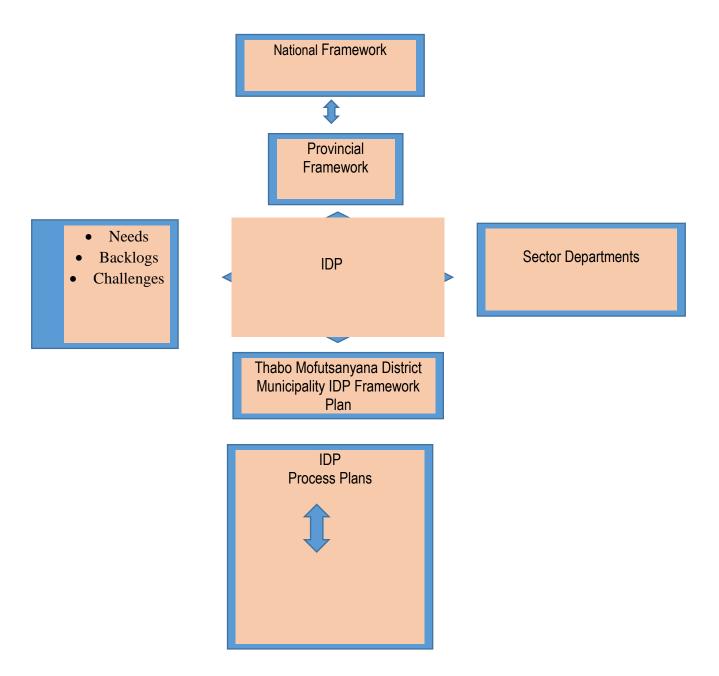
12. Alignment between the District and Local Municipalities

Legislation requires of District Municipalities to prepare and adopt a Framework Plan which indicates how the District and Local Municipalities will align their IDPs. The Framework Plan provides the linkages and binding relationships to be established between the District and Local Municipalities in the region and in doing so, proper consultation, co-ordination and alignment of the IDP process within the District and the various Local Municipalities can be maintained. The Manager: IDP of the district municipality is responsible for ensuring smooth coordination of local municipal IDP reviews and their alignment with the district IDP compilation by workshops/engagements and bilateral discussions with affected sector departments or municipalities. The Inter-Governmental Forum will also be used to ensure that beneficial alignment of programmes and projects occur.

13. SECTOR DEPARTMENT ALIGNMENT

This is essential to ensure that the District and Local Municipalities' priorities are reflected in the different department's project prioritisation process and in turn that the department's projects are reflected in the IDP. Regular and strategic meetings with Sector Departments would be required during the IDP Review.

Horizontal and Vertical Alignment illustrated



14. District Framework

The Process Plan was compiled by the District IDP and PMS Unit with inputs of the local municipalities IDP Managers Forum made valuable inputs to the drafting of the District IDP Framework.

purpose of the framework is to:

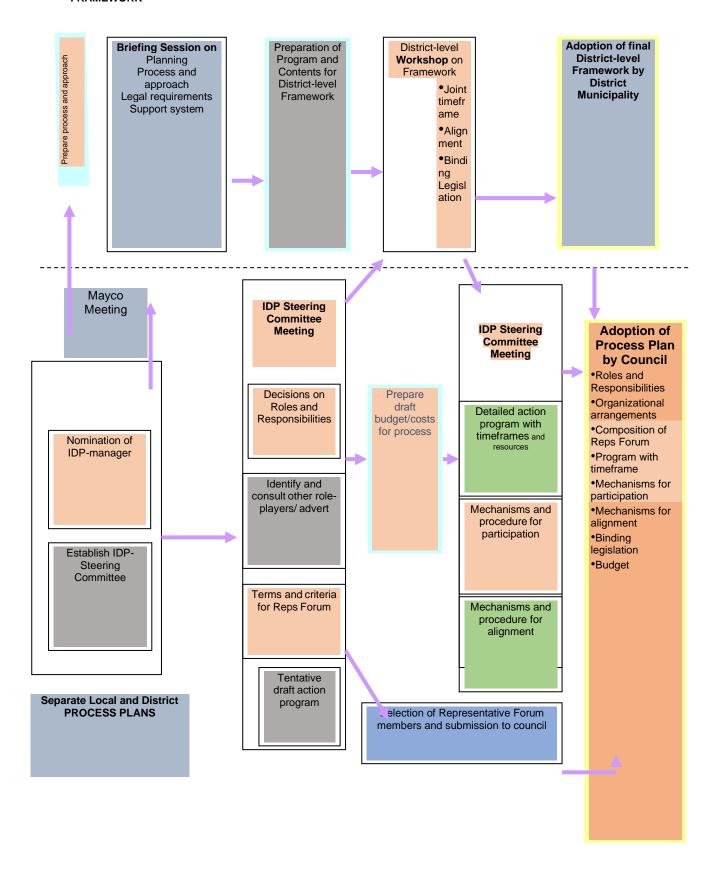
- Identify plans and planning requirements binding in terms of national and provincial legislation on the district and local municipalities
- Identify the matters that should be included in the IDPs of the district and local municipalities that require alignment
- Specify the principles to be applied and co-ordinate the approach to be adopted in respect of those matters
- Determine procedures for consultation between the district and local municipalities during the drafting of IDPs
- Determine procedures for the amendment of the framework

Phases	Activity	Timeframe
Preparation	Establishment of participatory fora/mechanism	July-September
Analysis	Monitor/collate information Evaluate relevance and impact of new information Evaluate achievement of objectives	October
Strategies	Report back from participatory for a Public participatory and information sessions. Sector engagements and Situational analysis	October – January
Project	Budgeting and costing Project alignment	October -January
Integration	Report on objectives, strategies and draft projects for each municipality Alignment of projects, municipalities, sector departments and parastatals	January – February
Approval	Draft/Budget, Public Comments, Approval of Final IDP/Budget SDBIP	February –June

Timetable: Timetable for District Alignment Events

Time frames given above are the weeks within which the events will take place. Closer to the date the IDP and planning Department will communicate with the different role-players to set the specific dates.

District-level FRAMEWORK



15. Roles and Responsibilities between the Three Spheres of Government

Table D overleaf summarizes the distribution of roles and responsibilities between the spheres of government. Roles for the District and the role for local municipalities are also outlined. It will be critical that the duties between council, administration and communities are clearly outlined. The summary of the roles and responsibilities of the discussed external and internal role players is depicted in table E.

Table D: Distribution of roles and responsibilities between the three spheres of government

Responsibility	Stakeholders					
	Local Government		Provincial Government	National Government		
	District	Local Municipality				
	■ Ensuring vertical	■ Prepare, decide	Ensuring horizontal	 Provide support to 		
	alignment between	on and adopt a	alignment of the IDPs	Provincial and Local		
	district and local	Process Plan.	of the district	Government		
	planning;	Ensuring that all	municipalities within	 Provide legal 		
	 Facilitation of 	relevant actors	the province.	framework and		
	vertical alignment	are appropriately	Ensuring	policy guidelines and		
	of IDPs with other	involved;	vertical/sector	principles		
	spheres of	Ensuring that	alignment between	 Provide a set of 		
	government and	appropriate	provincial sector	planning tools or		
	sector	mechanisms and	departments strategic	methods;		
	departments;	procedures for	plans and the IDP	 Cater for the 		
	 Preparation of joint 	public	process at local/district	elaboration of a		
	strategy workshops	consultation and	level by:	general framework		
	with local	participation are	- guiding the provincial	for training		
	municipalities,	applied;	sector departments'	programmes and		
	provincial and	Ensuring that the	- participation in and	curricula		
	national role	planning events	their required	development;		
	players and other	are undertaken in	contribution to the	 Contribute to the 		
	subject matter	accordance with	municipal planning	planning costs;		
	specialists	the time	process; and	Provide a nation-		
	Determine district	schedule;	- Guiding them in	wide planning		
	scale issues,	Adopt and	assessing draft IDPs	support system;		
	problems, potentials	approve the IDP	and aligning their	Monitor the planning		
	and priorities.	 Adjust the IDP in 	sectoral programmes	and implementation		
	Ensuring that all	accordance with	and budgets with the	process; and		
	relevant actors are	the MEC for	IDPs.	Provide		
	appropriately	Local	 Assist municipalities in 	opportunities for		
	involved;	Government's	the IDP drafting	exchange of ideas		
	involved;	Government's	the IDP drafting	exchange of ideas		

■ Ensuring that	proposal	process where	and experiences.
appropriate	Ensure that the	required and	
mechanisms and	annual budget	Monitoring the	
procedures for	processes are	progress of the IDP	
public consultation	undertaken	processes.	
and participation		■ Organise IDP – related	
are applied;		training where	
■ Ensuring that the		required.	
planning events		■ Co-ordinate and	
are undertaken in		manage the MEC's	
accordance with		assessment of	
the time schedule;		adopted IDPs.	
Adopt and approve		Contribute relevant	
the IDP		information on the	
■ Adjust the IDP in		provincial sector	
accordance with		departments' plans,	
the MEC for Local		programmes, budgets,	
Government's		objectives, strategies	
proposal		and projects in a	
Ensure that the		concise and	
annual budget		accessible manner;	
processes are		 Contribute sector 	
undertaken		expertise and technical	
		knowledge to the	
		formulation of	
		municipal strategies	
		and projects	

Table E: <u>Duties of council, administration and community</u>

DUTIES OF MUNICIPAL COUNCIL	DUTIES OF MUNICIPAL ADMINISTRATION	DUTIES OF COMMUNITIES
The council of a municipality has the right to	Be responsive to the needs of the local	Contribute to the decision-making processes of the municipality
govern on its own initiative the local government	community;	Submit written or oral recommendations, representations and
affairs of the local community;	Facilitate a culture of public service and	complaints to the municipal council or to another political structure or
Exercise the municipality's executive and	accountability amongst staff	a political office bearer or the administration of the municipality;
legislative authority, and to do so without	Take measures to prevent corruption;	To prompt responses to their written or oral communications,
improper interference;	Establish clear relationships, and facilitate	including complaints, to the municipal council or to another political
Finance the affairs of the municipality by	co-operation and communication between	structure or a political office bearer or the administration of the
charging fees for services and imposing	it and the local community;	municipality;
surcharges on fees, rates on property, other	Give members of the local community full	To be informed of decisions of the municipal council, or another
taxes, levies and duties	and accurate information about the level	political structure or any political office bearer of the municipality,
Exercise the municipality's executive and	and standard of municipal services they	affecting their rights, property and reasonable expectations;
legislative authority and use the resources of	are entitled to receive;	To regular disclosure of the state of affairs of the municipality
the municipality in the best interests of the local	 Inform the local community how the 	including its finances
community;	municipality is managed of the costs	To demand that the proceedings of the municipal council and those of
Provide, without favour or prejudice, democratic	involved and the persons in charge.	its committees must be open to the public, subject to section, be
and accountable government;	 Forms the machinery of a municipality 	conducted impartially and without prejudice; and be untainted by
Encourage the involvement of the local	 Undertake the overall management and 	personal self-interest;
community in the affairs of the council;	co-ordination of the planning process;	To have access to municipal services which the municipality provides,
Strive to ensure that municipal services are	Ensure that all relevant actors are	Members of the local community have the duty when exercising their
provided to the local community in a financially	appropriately involved in municipal	rights, to observe the mechanisms, processes and procedures of the
and environmentally sustainable manner;	planning processes,	municipality;
Give members of the local community equitable	 Ensure that the planning process is 	Members of the local community have the duty to pay promptly
access to the municipal services to which they	participatory, strategic and implementation	service fees, surcharges on fees, rates on property and other taxes,

DUTIES OF MUNICIPAL COUNCIL	DUTIES OF MUNICIPAL ADMINISTRATION	DUTIES OF COMMUNITIES
are entitled.	orientated and is aligned with and satisfies	levies and duties imposed by the municipality:
Promote and undertake development in the	sector planning requirements.	To comply with by-laws of the municipality applicable to them.
municipality.	Respond to comments from the public on	The community must fully participate in governing their municipality
Promote gender equity in the exercise of the	the draft IDP and budget	by attending IDP meetings
municipality's executive and legislative authority.	Horizontal alignment and other spheres of	The community must inform its municipality of their developmental
Promote a safe and healthy environment in the	government to the satisfaction of the	needs, their problems, challenges and priorities (e.g. Lack of roads,
municipality.	municipal council.	housing, electricity, clean water, etc.).
Contribute, together with other organs of state,	Ensure that the needs and priorities of the	Participate and influence municipality's budget
to the progressive realisation of the fundamental	community are reflected in the IDP.	To be fully involved in the planning processes
rights contained in Sections 24 (safe and	To ensure that the public participates fully	To provide relevant information to the councillors, ward committees
healthy environment), 25 (access to property),	and meaningfully in developing the	and CDWs
26 (access to housing), 27 (access to Health	municipal IDP process.	To participate in ward and community meetings and raise their
care, food, water and social security and 29		developmental aspirations, service delivery challenges and issues
(access to education) of the Constitution.		To assist in facilitating implementation and monitoring of projects
		To participate and inform government programmes such as
		community policing forums

16. Organizational Arrangements

The IDP preparation process requires an extensive consultation and participation of communities, all role-players and key stakeholders to achieve shared understanding of the municipal development trajectory and alignment. Although municipalities are expected to establish participation structures, it will however be critical to consider utilising existing arrangements, and adapt them if necessary, and avoid duplication of mechanisms. Table F, overleaf, presents the institutional arrangements focusing on a structure, composition and terms of reference aspects.

Table F: TMDM IDP Institutional Arrangements

STRUCTURE	MEMBERS	TERMS OF REFERENCE
Council	All Municipal Council Members	Prepare, decide to on & adopt the IDP Review
		Process Plan.
		Ensure participation of all stakeholders.
		Develop procedures for participation and
		consultation.
		Ensure that IDP Review is in line with all the Sector
		Plan requirements.
		Verify the alignment of the reviewed IDP report
		with the District framework.
		Approve and adopt the reviewed IDP.
Speaker	Office of the Speaker	Coordination of the community public participation
		Mobilize the involvement of all stakeholders in the
		IDP Process
		Coordinate the involvement of Councillors, CDW's,
		Ward Coordinator to participate in the IDP Program
Councillors	All MMC's	Play a leading role in the IDP process.
		Represents their constituency's needs and
		aspirations.
		Mobilize community to participate in the IDP
		Process
Ward Committees	CDW & Ward Coordinator	Identify the critical issues facing its area.
		Provide a mechanism for discussion, negotiation
		and decision-marking between the stakeholders,
		including municipal government.
		Form a structure links between the IDP
		Representative Forum and the community of each
		area; and

		•	Monitor the performance of the planning and
			implementation process concerning its area.
Community Public	PPO's	•	Assist communities with their needs and with the
Participation			necessary information on what government is
			doing.
		•	Provide information regarding the government work
			taking place in communities. They remain
			accountable to Councillors.
		•	Link the communities with government services
			and relay community concerns and problems back
			to government structures.
		•	Improve government-community networks.
Internal Audit and	Members of the Internal Audit and	•	Review the process followed in drafting the IDP.
Performance Committee	Performance Committee	•	Review the implementation of the IDP.
		•	Review the content of the IDP.
		•	Review the municipality's performance in relation
			to the KPIs and the targets of the municipality.
		•	Assess/Evaluate performance of section 56
			employees in relation to IDP KPI's report to the
			Internal Audit Committee and Council on the
			results of the above-mentioned responsibilities.
		•	Play advisory role to Municipal Council, Accounting
			Officer, and Senior Management on effective
			governance process and compliance with any
			applicable legislation (MFMA Act no. 56 of 2003,
			Section 166).
		•	Oversee good governance practices within
			municipality including control environment and risk
			management systems.
		•	Oversee workings of Internal and External auditors
			and evaluate their independence.
		•	Review as to whether the Five Year Rolling
			Strategic Internal Audit objectives are aligned to
			the IDP objectives.

MAYCO/Senior Management	MAYCO/Senior Management	Decide on the process plan for the review.
		Oversee the overall co-ordination, monitoring,
		management of the review process.
		Identify internal officials and councillors for different
		roles & responsibilities during the review process.
Internal Audit	Manager: Internal Audit	The internal Audit must advice the accounting
		officer and report to the audit committee on the
		matters relating to performance management.
		The results of the performance management must
		be audited
Municipal Manager	Municipal Manager	Overall Accounting Officer.
		Delegate roles and responsibilities for officials in
		the IDP Review Process.
		Responds to public, district and provinces on the
		outcome and process of the review.
		Ensure vertical and cross municipal co-ordination
		of the review.
Senior Managers	Members of the Senior Management	Co-operate and participate fully in the IDP Review
	Team	Process.
		Provide relevant departmental info budgets in the
		review process.
		Helps in the review of implementation strategies
		during the review. Assist the Strategic Director and
		Municipal Manager in preparing detailed project
		implementation scorecards for project evaluation
		process.
IDP & Budget Steering	Chair: Executive Mayor	Provide Terms of References for various planning
Committee		activities
	Composition: All MAYCO Members;	Commissions research studies
	Municipal Manager, all Directors and	Considers and comments on:
	Managers	- inputs from sub-committee study teams and
	0	Service Providers
	Secretariat: BSC	- inputs from national and provincial sector
		departments and support providers
		Processes, summaries and documents inputs.
		Makes content recommendations

		Prepares, facilitates and documents meetings
Finance Sub-committee	Chair: CFO	Considers budget proposals
	Secretariat: Manager: Budget	
IDP & Budget Rep Forum	Chair: Executive Mayor	Represents interests of their constituencies in the IDP processes
	Secretariat: IDP Unit	Provide an organizational mechanism for discussion, negotiation and decision making
	Composition: • All councillors	between stakeholders including the municipal government.
	HODs and Managers	Monitor performance of the planning and
	Public Participation Petitions &	implementation processes
	Hearing (PPPH) and Ward	Participates in the process of setting up and
	Coordinator	monitoring KPIs
	Reps from Traditional Leaders	
	Reps from Stakeholder representatives of organized.	
	representatives of organized groups	
	Reps from Community	
	representatives	
	Reps from Sector Depts.	
	Reps from Advocates for	
	unorganized groups	
Manager: IDP	IDP Unit	Responsible for preparing the Process Plan
		Responsible for the day-to-day management of the
		planning process
IDP & Budget Steering	Chair: (Municipal Manager)	Must provide relevant technical, sector and
Committee	Secretariat: BSC	financial information for analysis for determining
	Secretariat. DSC	 priority issues Must contribute technical expertise in the
	Composition: All Directors and	consideration and finalization of strategies and
	Managers	identification of projects
		Must provide departmental operational and capital
		budgetary information
		Must be responsible for the preparation of project
		proposals, the integration of projects and sector programmes

		•	Must be responsible for preparing amendments to
			the draft IDP for submission to Municipal Council
			for approval
Audit Steering Committee	Members of the Audit Steering	•	To provide expert advice to management and
	Committee		council on all key performance areas and matters
			of compliance

17. Process for Amending an Adopted IDP

Any proposal for amending a municipality's integrated development plan must be aligned with the framework adopted in terms of S27 of the MSA.

- No amendment to a municipality's integrated development plan may be adopted by the municipal council unless:
- All the members of the council have been given reasonable notice.
- The proposed amendment has been published for public comment for a period of at least 21 days in a manner that allows the public an opportunity to make representations with regard to the proposed amendment.
- The municipality, if it is a district municipality, has consult all the local municipalities in the district municipality on the proposed amendment and has taken all comments submitted to it by the local municipalities in that area into account before it takes a final decision on the proposed amendment.
- The municipality, if it is a local municipality, has consulted the district municipality in whose area it falls on the proposed amendment, and has taken all comments submitted to it by the district municipality into account before it takes a final decision on the proposed.

18. Amendment of Process Plan

The Municipal Council, through the MAYCO has a central role in monitoring the implementation of the Process Plan. Nevertheless, should there be a need to amend the municipal Process Plan the following process will be pursued:

- The TMDM shall after each phase of the IDP to assess progress on the implementation of the Process Plan
- Each municipality must inform the District Municipality on likely deviations.
- All Local municipalities must submit to the district a recommendation for amendment(s) to the District Framework
 Plan as and when required after the approval of the Municipal Council concerned.
- The approval of any amendment to the District Framework Plan is a competency of the District Council.

19. Conclusion

This Process Plan was compiled in terms of Section 28 of the Local Government: Municipal Systems Act, 32 of 2000 and therefore the provisions of this document shall be followed by the municipality in the compilation of its 2025/2026 Process Plans and ultimately the compilation and adoption of the 2025/26 Integrated Development Plan and Budget.